



LEGAL NOTICE NO.....

**THE TAX PROCEDURES ACT  
(29 of 2015)**

**THE TAX PROCEDURES (COMMON REPORTING STANDARDS)  
REGULATIONS, 2021**

***Regulation***

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# THE TAX PROCEDURES ACT

(No.29 of 2015)

## THE TAX PROCEDURES (COMMON REPORTING STANDARDS) REGULATIONS, 2021

**IN EXERCISE** of the powers conferred by section 6B(6) of the Tax Procedures Act, the Cabinet Secretary for the National Treasury and Planning makes the following Regulations —

## THE TAX PROCEDURES (COMMON REPORTING STANDARDS) REGULATIONS, 2021

### PART I— PRELIMINARY

Citation  
and  
comment

**1.** These Regulations may be cited as the Tax Procedures (Common Reporting Standards) Regulations, 2021 and shall come into operation on the 1<sup>st</sup> of January, 2022.

Interpretation.

**2.** In these Regulations, unless the context otherwise requires—

“Account Holder” means the person listed or identified as the holder of a Financial Account by the Financial Institution that maintains the account, provided that—

- (a) a person, other than a Financial Institution, holding a Financial Account for the benefit or account of another person as agent, custodian, nominee, signatory, investment advisor, or intermediary, is not treated as holding the account for purposes of these Regulations, and such other person is treated as holding the account;
- (b) in the case of a Cash Value Insurance Contract or an Annuity Contract, the Account Holder is any person entitled to access the Cash Value or change the beneficiary of the contract;
- (c) if no person can access the Cash Value or change the beneficiary, the Account Holder is any person named as the owner in the contract and any person with a vested entitlement to payment under the terms of the contract; and
- (d) upon the maturity of a Cash Value Insurance Contract or an Annuity Contract, each person entitled to receive



a payment under the contract is treated as an Account Holder;

“Active NFE” means any NFE that meets any of the following criteria—

- (a) less than 50% of the NFE's gross income for the preceding calendar year or other appropriate reporting period is passive income and less than 50% of the assets held by the NFE during the preceding calendar year or other appropriate reporting period are assets that produce or are held for the production of passive income;
- (b) the stock of the NFE is regularly traded on an established securities market or the NFE is a Related Entity of an Entity the stock of which is regularly traded on an established securities market;
- (c) the NFE is a Governmental Entity, an International Organisation, a Central Bank, or an Entity wholly owned by one or more of the foregoing;
- (d) substantially all of the activities of the NFE consist of holding (in whole or in part) the outstanding stock of, or providing financing and services to, one or more subsidiaries that engage in trades or businesses other than the business of a Financial Institution, except that an Entity does not qualify for this status if the Entity functions (or holds itself out) as an investment fund, such as a private equity fund, venture capital fund, leveraged buyout fund, or any investment vehicle whose purpose is to acquire or fund companies and then hold interests in those companies as capital assets for investment purposes;
- (e) the NFE is not yet operating a business and has no prior operating history, but is investing capital into assets with the intent to operate a business other than that of a Financial Institution, provided that the NFE does not qualify for this exception after the date that is 24 months after the date of the initial organisation of the NFE;
- (f) the NFE was not a Financial Institution in the past five years, and is in the process of liquidating its assets or is reorganising with the intent to continue or recommence operations in a business other than that of a Financial Institution;



- (g) the NFE primarily engages in financing and hedging transactions with, or for, Related Entities that are not Financial Institutions, and does not provide financing or hedging services to any Entity that is not a Related Entity, provided that the group of any such Related Entities is primarily engaged in a business other than that of a Financial Institution;
- (h) NFE is established and operated in its jurisdiction of residence exclusively for religious, charitable, scientific, artistic, cultural, athletic, or educational purposes; or it is established and operated in its jurisdiction of residence and it is a professional organisation, business league, chamber of commerce, labour organisation, agricultural or horticultural organisation, civic league or an organisation operated exclusively for the promotion of social welfare;
- (i) NFE is exempt from income tax in its jurisdiction of residence;
- (j) NFE has no shareholders or members who have a proprietary or beneficial interest in its income or assets;
- (k) the applicable laws of the NFE's jurisdiction of residence or the NFE's formation documents do not permit any income or assets of the NFE to be distributed to, or applied for the benefit of, a private person or non-charitable Entity other than pursuant to the conduct of the NFE's charitable activities, or as payment of reasonable compensation for services rendered, or as payment representing the fair market value of property which the NFE has purchased; and
- (l) the applicable laws of the NFE's jurisdiction of residence or the NFE's formation documents require that, upon the NFE's liquidation or dissolution, all of its assets be distributed to a Governmental Entity or other non-profit organisation, or escheat to the government of the NFE's jurisdiction of residence or any political subdivision thereof;

“AML/KYC Procedures” means the customer due diligence procedures of a Reporting Financial Institution pursuant to the anti-money laundering or similar requirements to which such Reporting Financial Institution is subject;



“Annuity Contract” means a contract under which the issuer agrees to make payments for a period of time determined in whole or in part by reference to the life expectancy of one or more individuals and the term also includes a contract that is considered to be an Annuity Contract in accordance with the law, regulation, or practice of the jurisdiction in which the contract was issued, and under which the issuer agrees to make payments for a term of years;

“Broad Participation Retirement Fund” means a fund established to provide retirement, disability, or death benefits, or any combination thereof, to beneficiaries who are current or former employees (or persons designated by such employees) of one or more employers in consideration for services rendered, provided that the fund—

- (a) does not have a single beneficiary with a right to more than 5% of the fund's assets;
- (b) is subject to government regulation and provides information reporting to the tax authorities; and
- (c) satisfies at least one of the following requirements—
  - (i) the fund is generally exempt from tax on investment income, or taxation of such income is deferred or taxed at a reduced rate, due to its status as a retirement or pension plan;
  - (ii) the fund receives at least 50% of its total contributions (other than transfers of assets from other plans described under the Narrow Participation Retirement Fund, Pension Fund of a Governmental Entity, International Organisation or Central Bank or from retirement and pension accounts described under these Regulations from the sponsoring employers;
  - (iii) distributions or withdrawals from the fund are allowed only upon the occurrence of specified events related to retirement, disability, or death (except rollover distributions to other retirement funds described in the Narrow Participation Retirement Fund, Pension Fund of a Governmental Entity, International Organisation or Central Bank or from retirement and pension accounts or penalties that apply to distributions or withdrawals made before such specified events; or



- (iv) contributions (other than certain permitted make-up contributions) by employees to the fund are limited by reference to earned income of the employee or may not exceed USD 50 000 annually, applying the rules provided for under Regulations 27, 28, 29, 30 and 31 to these Regulations;

“Cash Value” means the greater of—

- (a) the amount that the policyholder is entitled to receive upon surrender or termination of the contract (determined without reduction for any surrender charge or policy loan); and
- (b) the amount the policyholder can borrow under or with regard to the contract,

Provided that notwithstanding the foregoing, the term “Cash Value” does not include an amount payable under an Insurance Contract—

- (i) solely by reason of the death of an individual insured under a life insurance contract;
- (ii) as a personal injury or sickness benefit or other benefit providing indemnification of an economic loss incurred upon the occurrence of the event insured against;
- (iii) as a refund of a previously paid premium (less cost of insurance charges whether or not actually imposed) under an Insurance Contract (other than an investment-linked life insurance or annuity contract) due to cancellation or termination of the contract, decrease in risk exposure during the effective period of the contract, or arising from the correction of a posting or similar error with regard to the premium for the contract;
- (iv) as a policyholder dividend (other than a termination dividend) provided that the dividend relates to an Insurance Contract under which the only benefits payable are described in subparagraph (ii); or



- (v) as a return of an advance premium or premium deposit for an Insurance Contract for which the premium is payable at least annually if the amount of the advance premium or premium deposit does not exceed the next annual premium that will be payable under the contract.

“Cash Value Insurance Contract” means an Insurance Contract (other than an indemnity reinsurance contract between two insurance companies) that has a Cash Value;

“Central Bank” means an institution that is by law or government sanction the principal authority, other than the government of the jurisdiction itself, issuing instruments intended to circulate as currency. Such an institution may include an instrumentality that is separate from the government of the jurisdiction, whether or not owned in whole or in part by the jurisdiction;

“Commissioner” has the meaning assigned to it under the Act;

“Controlling Persons” means the natural persons who exercise control over an Entity, provided that these words shall be interpreted in a manner consistent with the Financial Action Task Force Recommendations (as adopted in February 2012) and shall apply as follows—

- (a) for an Entity that is a legal person, the words “Controlling Persons” means—
  - (i) the natural person(s) who exercises control over the Entity and “Control” over an Entity is exercised by the natural person(s) who owns more than 10%;
  - (ii) where no natural person(s) exercises control through ownership interests, the natural person(s) who exercises control of the Entity through other means;
  - (iii) where no natural person(s) is identified as exercising control of the Entity, the natural person(s) who holds the position of senior managing official;
- (b) in the case of a trust, the settlor(s), the trustee(s), the protector(s) (if any), the beneficiary(ies) or class(es) of beneficiaries, and any other natural person(s) exercising



ultimate effective control over the trust, including any other natural person(s) exercising ultimate effective control over the trust (including through a chain of control or ownership);

- (c) in the case of a legal arrangement other than a trust, persons in equivalent or similar positions as those that are Controlling Persons of a trust; and
- (d) in relation to legal persons, those that are functionally similar to trusts, including foundations;

“Custodial Account” means an account (other than an Insurance Contract or Annuity Contract) which holds one or more Financial Assets for the benefit of another person;

“Custodial Institution” means any Entity that holds, as a substantial portion of its business, Financial Assets for the account of others as a substantial portion of its business if the Entity's gross income attributable to the holding of Financial Assets and related financial services equals or exceeds 20% of the Entity's gross income during the shorter of—

- (a) the three-year period that ends on 31 December (or the final day of a non-calendar year accounting period) prior to the year in which the determination is being made; or
- (b) the period during which the Entity has been in existence;

“Depository Account” includes any commercial, checking, savings, time, or thrift account, or an account that is evidenced by a certificate of deposit, thrift certificate, investment certificate, certificate of indebtedness, or other similar instrument maintained by a Financial Institution in the ordinary course of a banking or similar business and includes an amount held by an insurance company pursuant to a guaranteed investment contract or similar agreement to pay or credit interest thereon;

“Depository Institution” means any Entity that accepts deposits in the ordinary course of a banking or similar business;

“Documentary Evidence” includes any of the following—

- (a) a certificate of residence issued by an authorised government body of the jurisdiction in which the payee claims to be a resident;



- (b) with respect to an individual, any valid identification issued by an authorised government body that includes the individual's name and is typically used for identification purposes;
- (c) with respect to an Entity, any official documentation issued by an authorised government body that includes the name of the Entity and either the address of its principal office in the jurisdiction in which it claims to be a resident or the jurisdiction in which the Entity was incorporated or organised; or
- (d) any audited financial statement, third-party credit report, bankruptcy filing, or securities regulator's report;

“Entity” means a legal person or a legal arrangement, such as a corporation, partnership, trust, or foundation and an Entity is a “related Entity” of another Entity if either Entity controls the other Entity, or the two Entities are under common control and control includes direct or indirect ownership of more than 50% of the vote and value in an Entity;

“Equity Interest” means—

- (a) in the case of a partnership that is a Financial Institution, either a capital or profits interest in the partnership; or
- (b) in the case of a trust that is a Financial Institution, an Interest considered to be held by any person treated as a settlor or beneficiary of all or a portion of the trust, or any other natural person exercising ultimate effective control over the trust;

**Note:** A Reportable Person will be treated as being a beneficiary of a trust if such Reportable Person has the right to receive directly or indirectly (for example, through a nominee) a mandatory distribution or may receive, directly or indirectly, a discretionary distribution from the trust. For these purposes, a beneficiary who may receive a discretionary distribution from the trust will only be treated as a beneficiary of a trust if such person receives a distribution in the calendar year or other appropriate reporting period (i.e. either the distribution has been paid or made payable). The same is applicable with respect to the treatment of a Reportable Person as a beneficiary of a legal arrangement that is equivalent or similar to a trust, or foundation.

“Excluded Account” means any of the following accounts—

- (a) a retirement or pension account that satisfies the following requirements—



- (i) the account is subject to regulation as a personal retirement account or is part of a registered or regulated retirement or pension plan for the provision of retirement or pension benefits (including disability or death benefits);
- (ii) the account is tax-favoured (including contributions to the account that would otherwise be subject to tax are deductible or excluded from the gross income of the Account Holder or taxed at a reduced rate, or taxation of investment income from the account is deferred or taxed at a reduced rate);
- (iii) information reporting is required to the tax authorities with respect to the account;
- (iv) withdrawals are conditioned on reaching a specified retirement age, disability, or death, or penalties apply to withdrawals made before such specified events; and
- (v) either annual contributions are limited to USD 50 000 or less; or there is a maximum lifetime contribution limit to the account of USD 1 000 000 or less, in each case applying the rules set forth in Regulations 27, 28, 29, 30 and 31 to these Regulations;

**Note:** A Financial Account that otherwise satisfies the requirement of subparagraph (v) will not fail to satisfy such requirement solely because such Financial Account may receive assets or funds transferred from one or more Financial Accounts that meet the requirements of paragraphs (a) or (b) or from one or more retirement or pension funds that meet the requirements under paragraph (c)(ii) and (iii) in the definition of “Broad Participation Retirement Fund”;

(b) an account that satisfies the following requirements—

- (i) the account is subject to regulation as an investment vehicle for purposes other than for retirement and is regularly traded on an established securities market, or the account is



subject to regulation as a savings vehicle for purposes other than for retirement;

- (ii) the account is tax-favoured (i.e., contributions to the account that would otherwise be subject to tax are deductible or excluded from the gross income of the Account Holder or taxed at a reduced rate, or taxation of investment income from the account is deferred or taxed at a reduced rate);
- (iii) withdrawals are conditioned on meeting specific criteria related to the purpose of the investment or savings account (for example, the provision of educational or medical benefits), or penalties apply to withdrawals made before such criteria are met; and
- (iv) annual contributions are limited to USD 50 000 or less, applying the rules set forth in Regulations 27, 28, 29,30 and 31 of these Regulations;

**Note:** A Financial Account that otherwise satisfies the requirement of paragraph (b)(iv) will not fail to satisfy such requirement solely because such Financial Account may receive assets or funds transferred from one or more Financial Accounts that meet the requirements of paragraph (a) or (b) or from one or more retirement or pension funds that meet the requirements of any of paragraph (c)(ii) and (iii) in the definition of “Broad Participation Retirement Fund”;

- (c) a life insurance contract with a coverage period that will end before the insured individual attains age 90, provided that the contract satisfies the following requirements—
  - (i) periodic premiums, which do not decrease over time, are payable at least annually during the period the contract is in existence or until the insured attains age 90, whichever is shorter;
  - (ii) the contract has no contract value that any person can access (by withdrawal, loan, or otherwise) without terminating the contract;



- (iii) the amount (other than a death benefit) payable upon cancellation or termination of the contract cannot exceed the aggregate premiums paid for the contract, less the sum of mortality, morbidity, and expense charges (whether or not actually imposed) for the period or periods of the contract's existence and any amounts paid prior to the cancellation or termination of the contract; and
  - (iv) the contract is not held by a transferee for value;
- (d) an account that is held solely by an estate if the documentation for such account includes a copy of the deceased's will or death certificate;
- (e) an account established in connection with any of the following—
- (i) a court order or judgment;
  - (ii) a sale, exchange, or lease of real or personal property, provided that the account satisfies the following requirements—
    - (aa) the account is funded solely with a down payment, earnest money, deposit in an amount appropriate to secure an obligation directly related to the transaction, or a similar payment, or is funded with a Financial Asset that is deposited in the account in connection with the sale, exchange, or lease of the property;
    - (bb) the account is established and used solely to secure the obligation of the purchaser to pay the purchase price for the property, the seller to pay any contingent liability, or the lessor or lessee to pay for any damages relating to the leased property as agreed under the lease;



- (cc) the assets of the account, including the income earned thereon, will be paid or otherwise distributed for the benefit of the purchaser, seller, lessor, or lessee (including to satisfy such person's obligation) when the property is sold, exchanged, or surrendered, or the lease terminates;
  - (dd) the account is not a margin or similar account established in connection with a sale or exchange of a Financial Asset, and
  - (ee) the account is not associated with an account described in paragraph (f);
  - (ff) an obligation of a Financial Institution servicing a loan secured by real property to set aside a portion of a payment solely to facilitate the payment of taxes or insurance related to the real property at a later time;
  - (gg) an obligation of a Financial Institution solely to facilitate the payment of taxes at a later time;
- (f) a Depository Account that satisfies the following requirements—
- (i) the account exists solely because a customer makes a payment in excess of a balance due with respect to a credit card or other revolving credit facility and the overpayment is not immediately returned to the customer; and
  - (ii) beginning on or before [1 July 2022], the Financial Institution implements policies and procedures either to prevent a customer from making an overpayment in excess of USD 50 000, or to ensure that any customer overpayment in excess of that amount is refunded to the customer within 60 days, in each case applying the rules set forth in Regulations 27, 28, 29,30 and 31 of these Regulations, provided that for this purpose, a customer overpayment shall not refer to credit balances to the extent of disputed



charges but does include credit balances resulting from merchandise returns;

- (g) any other account that presents a low risk of being used to evade tax, has substantially similar characteristics to any of the accounts described in paragraphs (a), (b), (c), (d), (e) and (f) **and is included in the list of Excluded Accounts referred to in Schedule???** of these Regulations, provided that the status of such account as an Excluded Account does not frustrate the purposes of these Regulations.

“Exempt Collective Investment Vehicle” means an Investment Entity that is regulated as a collective investment vehicle, provided that all of the interests in the collective investment vehicle are held by or through individuals or Entities that are not Reportable Persons, except a Passive NFE with Controlling Persons who are Reportable Persons;



“Financial Account” means an account maintained by a Financial Institution, and includes a Depository Account and a Custodial Account;

Notes:

- (a) in the case of an Investment Entity, any equity or debt interest in the Financial Institution. Notwithstanding the foregoing, the term “Financial Account” does not include any equity or debt interest in an Entity that is an Investment Entity solely because it—
  - (i) renders investment advice to, and acts on behalf of; or
  - (ii) manages portfolios for, and acts on behalf of, a customer for the purpose of investing, managing, or administering Financial Assets deposited in the name of the customer with a Financial Institution other than such Entity;
- (b) in the case of a Financial Institution not described in paragraph (a), any equity or debt interest in the Financial Institution, if the class of interests was established with the purpose of avoiding reporting in accordance with Part III; and
- (c) any Cash Value Insurance Contract and any Annuity Contract issued or maintained by a Financial Institution, other than a non-investment-linked, non-transferable immediate life annuity that is issued to an individual and monetises a pension or disability benefit provided under an account that is an Excluded Account.  
**Further note:** The term “Financial Account” does not include any account that is an Excluded Account.

“Financial Institution” means a Custodial Institution, a Depository Institution, an Investment Entity, or a Specified Insurance Company;

“Financial Asset” includes a security (including shares of stock in a corporation, partnership or beneficial ownership interest in a widely held or publicly traded partnership or trust, note, bond, debenture, or other evidence of indebtedness), partnership interest, commodity, swap (including interest rate swaps, currency swaps, basis swaps, interest rate caps, interest rate floors, commodity swaps, equity swaps, equity index swaps, and similar agreements), Insurance Contract or Annuity Contract, or any interest (including a futures or forward contract or option) in a security, partnership interest, commodity, swap, Insurance Contract, or



Annuity Contract and does not include a non-debt, direct interest in real property;

“Governmental Entity” means the government of a jurisdiction, any political subdivision of a jurisdiction (which, for the avoidance of doubt, includes a state, province, county, or municipality), or any wholly owned agency or instrumentality of a jurisdiction or of any one or more of the foregoing (each, a “Governmental Entity”);

**Notes:**

This category is comprised of the integral parts, controlled entities, and political subdivisions of a jurisdiction.

- (a) An “integral part” of a jurisdiction means any person, organisation, agency, bureau, fund, instrumentality, or other body, however designated, that constitutes a governing authority of a jurisdiction. The net earnings of the governing authority must be credited to its own account or to other accounts of the jurisdiction, with no portion inuring to the benefit of any private person. An integral part does not include any individual who is a sovereign, official, or administrator acting in a private or personal capacity;
- (b) A “controlled entity” means an Entity which is separate in form from the jurisdiction or that otherwise constitutes a separate juridical entity, provided that:
  - (i) the Entity is wholly owned and controlled by one or more Governmental Entities directly or through one or more controlled entities;
  - (ii) the Entity's net earnings are credited to its own account or to the accounts of one or more Governmental Entities, with no portion of its income inuring to the benefit of any private person; and
  - (iii) the Entity's assets vest in one or more Governmental Entities upon dissolution.
- (c) Income does not inure to the benefit of private persons if such persons are the intended beneficiaries of a governmental programme, and the programme activities are performed for the general public with respect to the common welfare or relate to the administration of some phase of government. Notwithstanding the foregoing,



however, income is considered to inure to the benefit of private persons if the income is derived from the use of a Governmental Entity to conduct a commercial business, such as a commercial banking business, that provides financial services to private persons;

“High Value Account” means a Pre-existing Individual Account with an aggregate balance or value that exceeds USD 1 000 000 as of 30 June 2022, 31 December 2022, or 31 December of any subsequent year;

“Information Return” means a report, setting out certain information as specified by these Regulations, which a Reporting Financial Institution is required to file with the Commissioner;

“Insurance Contract” means a contract (other than an Annuity Contract) under which the issuer agrees to pay an amount upon the occurrence of a specified contingency involving mortality, morbidity, accident, liability, or property risk;

“Investment Entity” means any Entity—

- (a) that primarily conducts as a business one or more of the following activities or operations for or on behalf of a customer—
  - (i) trading in money market instruments (including cheques, bills, certificates of deposit, derivatives), foreign exchange, exchange, interest rate and index instruments; transferable securities; or commodity futures trading;
  - (ii) individual and collective portfolio management; or
  - (iii) otherwise investing, administering, or managing Financial Assets or money on behalf of other persons; or
- (b) the gross income of which is primarily attributable to investing, reinvesting, or trading in Financial Assets, if the Entity is managed by another Entity that is a Depository Institution, a Custodial Institution, a Specified Insurance Company, or an Investment Entity described in paragraph (a);

**Notes:**



- (a) An Entity is “managed by” another Entity if the managing Entity performs, either directly or through another service provider, any of the activities or operations described in paragraph (a) in the definition of “Investment Entity” on behalf of the managed Entity. However, an Entity does not manage another Entity if it does not have discretionary authority to manage the Entity’s assets (in whole or part). Where an Entity is managed by a mix of Financial Institutions, NFEs or individuals, the Entity is considered to be managed by another Entity that is a Depository Institution, a Custodial Institution, a Specified Insurance Company, or an Investment Entity described in paragraph (a) in definition of “Investment Entity”, if any of the managing Entities is such another Entity.
- (b) An Entity is treated as primarily conducting as a business one or more of the activities described in paragraph (a) in the definition of “Investment Entity” or an Entity's gross income is primarily attributable to investing, reinvesting, or trading in Financial Assets for the purposes of paragraph (b) in the definition of “Investment Entity”, if the Entity's gross income attributable to the relevant activities equals or exceeds 50% of the Entity's gross income during the shorter of—
- (i) the three-year period ending on 31 December of the year (or the final day of a non-calendar year accounting period) preceding the year in which the determination is made; or
  - (ii) the period during which the Entity has been in existence.

The term “Investment Entity” does not include an Entity that is an Active NFE because that Entity meets any of the criteria in paragraphs (d), (e), (f) and (g) in the definition of “Active NFE”.

This paragraph shall be interpreted in a manner consistent with similar language set forth in the definition of “financial institution” in the Financial Action Task Force Recommendations.

“International Organisation” means any international organisation or wholly owned agency or instrumentality thereof and this category includes any intergovernmental organisation (including a supranational organisation)—

- (a) that is comprised primarily of governments;



- (b) that has in effect a headquarters or substantially similar agreement with the jurisdiction; and
- (c) the income of which does not inure to the benefit of private persons.

“Kenyan Financial Institution” has the meaning assigned in the Act;

“Lower Value Account” means a Pre-existing Individual Account with an aggregate balance or value as of 30<sup>th</sup> June 2022 that does not exceed USD 1 000 000;

“NFE” means any Entity that is not a Financial Institution;

“Passive Income” includes the portion of gross income that consists of—

- (a) dividends;
- (b) interest;
- (c) income equivalent to interest;
- (d) rents and royalties, other than rents and royalties derived in the active conduct of a business conducted, at least in part, by employees of the NFE;
- (e) annuities;
- (f) the excess of gains over losses from the sale or exchange of Financial Assets from which income described in subparagraph (a) through (e) may be derived ;
- (g) the excess of gains over losses from transactions (including futures, forwards, options, and similar transactions) in any Financial Assets;
- (h) the excess of foreign currency gains over foreign currency losses;
- (i) net income from swaps; or
- (j) amounts received under Cash Value Insurance Contracts;

Note: Notwithstanding the foregoing, Passive Income will not include, in the case of a NFE that regularly acts as a dealer in Financial Assets,



any income from any transaction entered into in the ordinary course of such dealer's business as such a dealer.

“Passive NFE” means any—

- (a) NFE that is not an Active NFE; or
- (b) an Investment Entity described in paragraph (b) in the definition of “Excluded Account” that is not a Participating Jurisdiction Financial Institution.

“Narrow Participation Retirement Fund” means a fund established to provide retirement, disability, or death benefits to beneficiaries who are current or former employees (or persons designated by such employees) of one or more employers in consideration for services rendered, provided that—

- (a) the fund has fewer than 50 participants;
- (b) the fund is sponsored by one or more employers that are not Investment Entities or Passive NFEs;
- (c) the employee and employer contributions to the fund (other than transfers of assets from retirement and pension accounts described in in paragraph (b) in the definition of “Excluded Account” are limited by reference to earned income and compensation of the employee, respectively;
- (d) participants that are not residents of the jurisdiction in which the fund is established are not entitled to more than 20 % of the fund's assets; and
- (e) the fund is subject to government regulation and provides information reporting to the tax authorities.

“New Account” means a Financial Account maintained by a Reporting Financial Institution opened on or after 1 July 2022.

“New Entity Account” means a New Account held by one or more Entities;

“New Individual Account” means a New Account held by one or more individuals;



“Non-Reporting Financial Institution” means any Financial Institution that is—

- (a) a Governmental Entity, International Organisation or Central Bank, other than with respect to a payment that is derived from an obligation held in connection with a commercial financial activity of a type engaged in by a Specified Insurance Company, Custodial Institution, or Depository Institution;
- (b) a Broad Participation Retirement Fund, a Narrow Participation Retirement Fund, a Pension Fund of a Governmental Entity, International Organisation or Central Bank, or a Qualified Credit Card Issuer;
- (c) any other Entity that presents a low risk of being used to evade tax;
- (d) an Exempt Collective Investment Vehicle; or
- (e) a trust to the extent that the trustee of the trust is a Reporting Financial Institution and reports all information required to be reported with respect to all Reportable Accounts of the trust;

“Participating jurisdiction” means a jurisdiction which is specified in the First Schedule of these Regulations;

“Passive Income” includes the portion of gross income that consists of —

- (k) dividends;
- (l) interest;
- (m) income equivalent to interest;
- (n) rents and royalties, other than rents and royalties derived in the active conduct of a business conducted, at least in part, by employees of the NFE;
- (o) annuities;
- (p) the excess of gains over losses from the sale or exchange of Financial Assets from which income described in paragraphs (a) to (e) may be derived;



- (q) the excess of gains over losses from transactions (including futures, forwards, options, and similar transactions) in any Financial Assets;
- (r) the excess of foreign currency gains over foreign currency losses;
- (s) net income from swaps; or
- (t) amounts received under Cash Value Insurance Contracts;

“Passive NFE” means any: (i) NFE that is not an Active NFE; or (ii) an Investment Entity described in subparagraph A(6)(b) that is not a Participating Jurisdiction Financial Institution.

“Pension Fund of a Governmental Entity, International Organisation or Central Bank” means a fund established by a Governmental Entity, International Organisation or Central Bank to provide retirement, disability, or death benefits to beneficiaries or participants who are current or former employees (or persons designated by such employees), or who are not current or former employees, if the benefits provided to such beneficiaries or participants are in consideration of personal services performed for the Governmental Entity, International Organisation or Central Bank.

“Pre-existing Account” means a Financial Account maintained by a Reporting Financial Institution as of 30<sup>th</sup> June 2022;

“Pre-existing Entity Account” means a Pre-existing Account held by one or more Entities;

“Pre-existing Individual Account” means a Pre-existing Account held by one or more individuals;

“Qualified Credit Card Issuer” means a Financial Institution satisfying the following requirements—

- (a) the Financial Institution is a Financial Institution solely because it is an issuer of credit cards that accepts deposits only when a customer makes a payment in excess of a balance due with respect to the card and the overpayment is not immediately returned to the customer; and
- (b) beginning on or before [1 July 2022], the Financial Institution implements policies and procedures either to prevent a customer from making an overpayment in



excess of USD 50 000, or to ensure that any customer overpayment in excess of that amount is refunded to the customer within 60 days, in each case applying the rules set forth in Regulations 27, 28,29,30, and 31 of these Regulations and for this purpose, a customer overpayment does not refer to credit balances to the extent of disputed charges but does include credit balances resulting from merchandise returns;

“Reportable Account” means a Financial Account that is maintained by a Reporting Financial Institution and is held by one or more Reportable Persons or by a Passive NFE with one or more Controlling Persons that is a Reportable Person and identified as such pursuant to the due diligence procedures described in these Regulations;

“Reportable Jurisdiction” means—

- (a) for the purposes of applying the due diligence procedures described in these Regulations, a jurisdiction other than the United States of America or Kenya; or
- (b) for the purposes of applying reporting requirements a jurisdiction which is specified in the Second Schedule identified as such under these Regulations;

“Reportable Jurisdiction Person” means an individual or Entity that is resident in a Reportable Jurisdiction under the tax laws of such jurisdiction, or an estate of a decedent that was a resident of a Reportable Jurisdiction;

“Reportable Person” means a Reportable Jurisdiction Person other than—

- (a) a corporation the stock of which is regularly traded on one or more established securities markets;
- (b) any corporation that is a Related Entity of a corporation described in paragraph (a);
- (c) a Governmental Entity;
- (d) an International Organisation;
- (e) a Central Bank; or
- (f) a Financial Institution; and



“Specified Insurance Company” means any Entity that is an insurance company (or the holding company of an insurance company) which issues, or is obligated to make payments with respect to, a Cash Value Insurance Contract or an Annuity Contract;

“TIN” means Tax Identification Number, such as the Personal Identification Number, (or functional equivalent in the absence of a Tax Identification Number).

Object of these Regulations.

3. These Regulations lay down the rules relating to the implementation of the agreements on automatic exchange of information on financial accounts signed and concluded by Kenya, in accordance with the Common Reporting Standard approved by the Organisation for Economic Co-Operation and Development (OECD) on 15 July 2014 and updated regularly and the Multilateral Competent Authority Agreement signed on ----- April 2021.

## PART II— REPORTING OBLIGATIONS

Reporting obligations.

4. (1) Reporting Financial Institutions, shall comply with the due diligence procedures set out in these Regulations.

(2) Reporting Financial Institutions shall file with the Commissioner, for each calendar year and each subsequent calendar year, a declaration setting out the information to be reported in accordance with these Regulations, in respect of each Financial Account identified as a Reportable Account that they maintain during a calendar year.

(3) Reporting Financial Institutions shall transmit to the Commissioner the Information Return containing the information to be reported not later than 31<sup>st</sup> May of the year following the year in respect of which the declaration is filed.

(4) The return to be filed shall be submitted electronically using technology approved or provided by the Commissioner and in the format required by the Commissioner.

(5) If, after applying the due diligence set out in these Regulations, a Reporting Financial Institution does not identify any accounts to be reported for a year, it shall file a return marked "nil".

Record-keeping obligations.

5. Reporting Financial Institutions shall—

- (a) establish, maintain and document the Due Diligence procedures set out in these Regulations;



- (b) keep records that the institution obtains or creates for the purpose of complying with these Regulations, including self-certifications, the steps taken in identifying the Reportable Accounts and records of Documentary Evidence maintained either in electronic form or paper based; and
- (c) retain those records for a period of at least five years after the end of the period within which the institution must report the information required to be reported under these Regulations.

Self-  
certification

6. As from 1<sup>st</sup> January, 2022, in the circumstances where the Due Diligence procedures described in these Regulations require a self-certification to be obtained by a Financial Institution, the Account Holder shall provide a self-certification to establish their tax residence and, where applicable, the Account Holder or Controlling Person shall provide such self-certification in respect of the Controlling Person.

### **PART III— GENERAL REPORTING AND DUE DILIGENCE REQUIREMENTS**

General  
reporting  
requirements.

7. (1) Subject to regulation 8, each Reporting Financial Institution must report to the Commissioner the following information with respect to each Reportable Account of such Reporting Financial Institution—

- (a) the name, address, residence, Tax Identification Number (TTIN) and date and place of birth (in the case of an individual) of each Reportable Person that is an Account Holder of the account and, in the case of any Entity that is an Account Holder and that, after application of the due diligence procedures consistent with these Regulations, is identified as having one or more Controlling Persons that is a Reportable Person, the name, address, residence and TTIN of the Entity and the name, address, residence, TTIN Number and date and place of birth of each Reportable Person;
- (b) the account number (or functional equivalent in the absence of an account number);
- (c) the name and identifying number (if any) of the Reporting Financial Institution;
- (d) the account balance or value (including, in the case of a Cash Value Insurance Contract or Annuity Contract, the Cash Value or surrender value) as of the end of the relevant calendar year or other appropriate reporting



period or, if the account was closed during such year or period, the closure of the account;

- (e) in the case of any Custodial Account—
  - (i) the total gross amount of interest, the total gross amount of dividends, and the total gross amount of other income generated with respect to the assets held in the account, in each case paid or credited to the account (or with respect to the account) during the calendar year or other appropriate reporting period ; and
  - (ii) the total gross proceeds from the sale or redemption of Financial Assets paid or credited to the account during the calendar year or other appropriate reporting period with respect to which the Reporting Financial Institution acted as a custodian, broker, nominee, or otherwise as an agent for the Account Holder;
- (f) in the case of any Depository Account, the total gross amount of interest paid or credited to the account during the calendar year or other appropriate reporting period ; and
- (g) in the case of any account not described in paragraphs (e) or (f), the total gross amount paid or credited to the Account Holder with respect to the account during the calendar year or other appropriate reporting period with respect to which the Reporting Financial Institution is the obligor or debtor, including the aggregate amount of any redemption payments made to the Account Holder during the calendar year or other appropriate reporting period.

(2) Each Reporting Financial Institution must file an Information Return with the Commissioner containing the information described in sub-regulation (1) on or before 31<sup>st</sup> May of the year following the calendar year to which the return relates.

(3) If a Reporting Financial Institution applies the due diligence procedures described in these Regulations for a calendar year and no Financial Account is identified as a Reportable Account, the Reporting Financial Institution shall file an Information Return, which provides that the Reporting Financial Institution maintains no such Reportable Accounts



in respect of that year, with the Commissioner on or before 31<sup>st</sup> May of the year following the calendar year to which the information relates.

Exception to requirements to be reported.

**8. Notwithstanding the provisions of regulation 7(1)(a)—**

- (a) with respect to each Reportable Account that is a Pre-existing Account or with respect to each Financial Account that is opened prior to becoming a Reportable Account, the TIN or date of birth is not required to be reported if such TIN or date of birth is not in the records of the Reporting Financial Institution and is not otherwise required to be collected by such Reporting Financial Institution under any law, but a Reporting Financial Institution is required to use reasonable efforts to obtain the TIN and date of birth with respect to Pre-existing Accounts by the end of the second calendar year following the year in which Pre-existing Accounts were identified as Reportable Accounts;
- (b) the TIN is not required to be reported if not issued by the Reportable jurisdiction or the domestic law of the relevant Reportable Jurisdiction does not require the collection of the TIN issued by such Reportable Jurisdiction;
- (c) the place of birth is not required to be reported unless the Reporting Financial Institution is otherwise required to obtain and report it and it is available in the electronically searchable data maintained by the Reporting Financial Institution.

Applicable procedures for reporting of amounts.

**9. (1) The following procedures shall apply for reporting of amounts—**

- (a) the information reported must identify the currency in which each amount is denominated; and
- (b) in the case of an account denominated in more than one currency, the information may be reported in a currency in which the account is denominated:

Provided that any currency translation under this paragraph shall be by reference to the spot rate of exchange as of the last day of the calendar year or other appropriate reporting period for which the account is being reported.



## PART IV—GENERAL DUE DILIGENCE REQUIREMENTS

General due diligence requirements.

**10.** (1) A Reporting Financial Institution must establish, maintain and document the due diligence procedures set out in these Regulations that are designed to identify Reportable Accounts maintained by the institution.

(2) An account is treated as a Reportable Account beginning as of the date it is identified as such pursuant to the due diligence procedures in these Regulations and, unless otherwise provided, information with respect to a Reportable Account must be reported annually in the calendar year following the year to which the information relates.

(3) The balance or value of an account shall be determined as of the last day of the calendar year or during this calendar year.

(4) Where a balance or value threshold is to be determined as of the last day of a calendar year, the relevant balance or value must be determined as of the last day of the reporting period that ends with or within that calendar year.

(5) A Reporting Financial Institution may use a service provider to fulfil the reporting and due diligence obligations imposed on such institution, but these obligations shall remain the responsibility of the Reporting Financial Institution.

(6) A Reporting Financial Institution may apply—

- (a) the Due Diligence procedures for New Accounts to all Pre-existing Accounts or with respect to any clearly identified group of Pre-existing Accounts, and the rules otherwise applicable to Pre-existing Accounts continue to apply; and
- (b) the Due Diligence Procedures for High Value Accounts to Lower Value Accounts.

## PART V—DUE DILIGENCE FOR PRE-EXISTING INDIVIDUAL ACCOUNTS

Accounts not required to be reviewed, identified, or reported.

**11.** A Pre-existing Individual Account that is a Cash Value Insurance Contract or an Annuity Contract is not required to be reviewed, identified or reported, provided the Reporting Financial Institution is effectively prevented from selling such Contracts to other persons.

Lower Value Accounts.

**12.** (1) The following procedures shall apply with respect to Lower Value Accounts—



- (a) in case of residence address, if the Reporting Financial Institution has in its records a current residence address for the individual Account Holder based on Documentary Evidence, the Reporting Financial Institution may treat the individual Account Holder as being a resident for tax purposes and for purposes of determining whether such individual Account Holder is a Reportable Person;
- (b) if the Reporting Financial Institution does not rely on a current residence address for the individual Account Holder based on Documentary Evidence as set forth in paragraph (a), the Reporting Financial Institution must review electronically searchable data maintained by the Reporting Financial Institution for any of the following indicia and apply sub-regulations (2), (3), (4) and (5) —
  - (i) identification of the Account Holder as a resident of a Reportable Jurisdiction;
  - (ii) current mailing or residence address (including a post office box) in a Reportable Jurisdiction;
  - (iii) one or more telephone numbers in a Reportable Jurisdiction and no telephone number in the jurisdiction of the Reporting Financial Institution;
  - (iv) standing instructions (other than with respect to a Depository Account) to transfer funds to an account maintained in a Reportable Jurisdiction;
  - (v) currently effective power of attorney or signatory authority granted to a person with an address in a Reportable Jurisdiction; or
  - (vi) a “hold mail” instruction or “in-care-of” address in a Reportable Jurisdiction if the Reporting Financial Institution does not have any other address on file for the Account Holder.

(2) If none of the indicia listed in sub-regulation (1)(b) are discovered in the electronic search, then no further action is required until there is a change in circumstances that results in one or more indicia being associated with the account, or the account becomes a High Value Account.

(3) If any of the indicia listed in sub-regulation (1)(b) are discovered in the electronic search, or if there is a change in circumstances that results in one or more indicia being associated with the account, then the Reporting Financial Institution must treat the Account Holder as a resident for tax purposes for which an indicium is identified, unless it elects to apply the provision of subregulation (4) and one of the exceptions in that subregulation in respect to the account.



(4) If a “hold mail” instruction or “in-care-of” address is discovered in the electronic search and no other address and none of the other indicia listed in subregulation (1)(b) are identified for the Account Holder, the Reporting Financial Institution must, in the order most appropriate to the circumstances, apply the paper record search described in sub-regulation (1)(b), or seek to obtain, from the Account Holder, a self-certification or Documentary Evidence to establish the residence(s) for tax purposes of such Account Holder and if the paper search fails to establish an indicium and the attempt to obtain the self-certification or Documentary Evidence is not successful, the Reporting Financial Institution must report the account as an undocumented account to the Commissioner.

(5) Notwithstanding a finding of indicia under sub-regulation (1)(b), a Reporting Financial Institution is not required to treat an Account Holder as a resident if—

- (a) the Account Holder information contains a current mailing or residence address, one or more telephone numbers (and no telephone number of the Reporting Financial Institution) or standing instructions (with respect to Financial Accounts other than Depository Accounts) to transfer funds to an account maintained in the Reportable Jurisdiction, and the Reporting Financial Institution obtains, or has previously reviewed and maintains, a record of—
  - (i) a self-certification from the Account Holder of the jurisdiction of residence of such Account Holder that does not include such Reportable Jurisdiction; and
  - (ii) Documentary Evidence establishing the Account Holder's residence for tax purposes other than such Reportable Jurisdiction;
- (b) the Account Holder information contains a currently effective power of attorney or signatory authority granted to a person with an address in the Reportable Jurisdiction, and the Reporting Financial Institution obtains, or has previously reviewed and maintains, a record of —
  - (i) a self-certification from the Account Holder of the jurisdiction(s) of residence of such Account Holder that does not include such Reportable Jurisdiction; or



- (ii) Documentary Evidence establishing the Account Holder's residence for tax purposes other than such Reportable Jurisdiction.

Enhanced review procedures for High Value Accounts.

**13.** (1) The following procedures shall apply with respect to High Value Accounts—

- (a) the Reporting Financial Institution must review electronically searchable data maintained by the Reporting Financial Institution for any of the indicia described in regulation 12(1)(b);
- (b) if the Reporting Financial Institution's electronically searchable databases include fields for, and capture all of the information described in paragraph(a), then a further paper record search is not required and if the electronic databases do not capture all of this information, then with respect to a High Value Account, the Reporting Financial Institution must also review the current customer master file and, to the extent not contained in the current customer master file, the following documents associated with the account and obtained by the Reporting Financial Institution within the last five years for any of the indicia described in Regulation 12(1)(b) —
  - (i) the most recent Documentary Evidence collected with respect to the account;
  - (ii) the most recent account opening contract or documentation;
  - (iii) the most recent documentation obtained by the Reporting Financial Institution pursuant to AML/KYC procedures or for other regulatory purposes;
  - (iv) any power of attorney or signature authority forms currently in effect; and
  - (v) any standing instructions (other than with respect to a Depository Account) to transfer funds currently in effect.

Exception to the extent databases contain

**14.** A Reporting Financial Institution is not required to perform the paper record search described in regulation 13(1)(b) to the extent the Reporting Financial Institution's electronically searchable information



sufficient  
information.

includes the following—

- (a) the Account Holder's residence status;
- (b) the Account Holder's residence address and mailing address currently on file with the Reporting Financial Institution;
- (c) the Account Holder's telephone number(s) currently on file, if any, with the Reporting Financial Institution;
- (d) in the case of Financial Accounts other than Depository Accounts, whether there are standing instructions to transfer funds in the account to another account (including an account at another branch of the Reporting Financial Institution or another Financial Institution);
- (e) whether there is a current “in-care-of” address or “hold mail” instruction for the Account Holder; and
- (f) whether there is any power of attorney or signatory authority for the account.

Relationship  
manager  
inquiry for  
actual  
knowledge.

**15.** In addition to the electronic and paper record searches described in regulation 13, a Reporting Financial Institution must treat as a Reportable Account any High Value Account assigned to a relationship manager (including any Financial Accounts aggregated with that High Value Account) if the relationship manager has actual knowledge that the account is held by a resident for tax purposes in a Reportable Jurisdiction.

Effect of  
finding  
indicia.

**16.** (1) If none of the indicia listed in regulation 12 are discovered in the enhanced review of High Value Accounts described in regulation 13, and the account is not identified as held by a resident for tax purposes in a Reportable Jurisdiction, then further action is not required until there is a change in circumstances that results in one or more indicia being associated with the account.

(2) If any of the indicia listed in regulation 12(1)(b) are discovered in the enhanced review of High Value Accounts described in regulation 13 or if there is a subsequent change in circumstances that results in one or more indicia being associated with the account, then the Reporting Financial Institution must treat the Account Holder as a resident for tax purposes of each Reportable Jurisdiction for which an indicium is identified unless it elects to apply regulation 12(5) and one of the exceptions in that regulation applies with respect to that account.

(3) If a “hold mail” instruction or “in-care-of” address is discovered in the enhanced review of High Value Accounts described regulation 13,



and no other address and none of the other indicia listed in regulation 12(1)(b) are identified for the Account Holder, the Reporting Financial Institution must obtain from such Account Holder a self-certification or Documentary Evidence to establish the residence(s) for tax purposes of the Account Holder and if the Reporting Financial Institution cannot obtain such self-certification or Documentary Evidence, it must report the account as an undocumented account to the Commissioner.

(4) If a Pre-existing Individual Account is not a High Value Account as of 30<sup>th</sup> June 2022, but becomes a High Value Account as of 31<sup>st</sup> December 2022 or the last day of a subsequent calendar year, the Reporting Financial Institution must complete the enhanced review procedures described in regulation 13 with respect to such account within the calendar year following the year in which the account becomes a High Value Account and if based on this review such account is identified as a Reportable Account, the Reporting Financial Institution must report the required information about such account with respect to the year in which it is identified as a Reportable Account and subsequent years on an annual basis, unless the Account Holder ceases to be a Reportable Person.

(5) Once a Reporting Financial Institution applies the enhanced review procedures described in regulation 13 to a High Value Account, the Reporting Financial Institution is not required to re-apply such procedures, other than the relationship manager inquiry described in regulation 15, to the same High Value Account in any subsequent year unless the account is undocumented where the Reporting Financial Institution should re-apply them annually until such account ceases to be undocumented.

(6) If there is a change in circumstances with respect to a High Value Account that results in one or more indicia described in regulation 12(1)(b) being associated with the account, then the Reporting Financial Institution must treat the account as a Reportable Account with respect to each Reportable Jurisdiction for which an indicium is identified unless it elects to apply regulation 12(5) and one of the exceptions in that subregulation applies with respect to that account.

(7) A Reporting Financial Institution must implement procedures to ensure that a relationship manager identifies any change in circumstances of an account, including a change in the mailing address.

(8) Any Pre-existing Individual Account that has been identified as a Reportable Account under this Part must be treated as a Reportable Account in all subsequent years, unless the Account Holder ceases to be a Reportable Person.

Timeline for review.

**17.** Review of Pre-existing High Value Individual Accounts must be completed by 31<sup>st</sup> December 2022 and review of Pre-existing Lower Value Individual Accounts must be completed by 31<sup>st</sup> December 2023.



## PART VI — DUE DILIGENCE FOR NEW INDIVIDUAL ACCOUNTS

Applicable procedures in respect of New Individual Accounts.

**18.** (1) With respect to New Individual Accounts, and upon account opening, the Reporting Financial Institution must obtain a self-certification, which may be part of the account opening documentation, that allows the Reporting Financial Institution to determine the Account Holder's residence(s) for tax purposes and confirm the reasonableness of such self-certification based on the information obtained by the Reporting Financial Institution in connection with the opening of the account, including any documentation collected pursuant to AML/KYC Procedures.

(2) If the self-certification establishes that the Account Holder is resident for tax purposes in a Reportable Jurisdiction, the Reporting Financial Institution must treat the account as a Reportable Account and the self-certification must also include the Account Holder's TIN with respect to such Reportable Jurisdiction (subject to regulation 8) and date of birth.

(3) If there is a change in circumstances with respect to a New Individual Account that causes the Reporting Financial Institution to know, or have reason to know, that the original self-certification is incorrect or unreliable, the Reporting Financial Institution must not rely on the original self-certification and must obtain either—

- (a) a valid self-certification that establishes the residence(s) for tax purposes of the Account Holder; or
- (b) a reasonable explanation and documentation (as appropriate) supporting the validity of the original self-certification (and retain a copy or a notation of such explanation and documentation).

## PART VII—DUE DILIGENCE FOR PRE-EXISTING ENTITY ACCOUNTS

Entity Accounts not required to be reviewed, identified or reported.

**19.** Unless the Reporting Financial Institution elects otherwise, either with respect to all Pre-existing Entity Accounts or, separately, with respect to any clearly identified group of such accounts, a Pre-existing Entity Account with an aggregate account balance or value that does not exceed USD 250 000 as of 30<sup>th</sup> June 2022 is not required to be reviewed, identified, or reported as a Reportable Account until the aggregate account balance or value exceeds that amount as of 31<sup>st</sup> December 2022 or the last day of any subsequent calendar year.

Entity Accounts

**20.** A Pre-existing Entity Account that has an aggregate account balance or value that exceeds USD 250 000 as of 30 June 2022, and a Pre-



subject to review.

existing Entity Account that does not exceed USD 250 000 as of 30<sup>th</sup> June 2023 but the aggregate account balance or value of which exceeds USD 250 000 as of 31<sup>st</sup> December 2022 or the last day of any subsequent calendar year , must be reviewed in accordance with the procedures specified in regulation 22.

Entity Accounts with respect to which reporting is required.

**21.** With respect to Pre-existing Entity Accounts described in regulation 20, only accounts that are held by one or more Entities that are Reportable Persons, or by Passive NFEs with one or more Controlling Persons who are Reportable Persons, shall be treated as Reportable Accounts.

Review procedures for identifying entity accounts with respect to which reporting is required.

**22.** (1) For Pre-existing Entity Accounts described in regulation 20, a Reporting Financial Institution must apply the following review procedures—

- (a) when determining the residence of the Entity, the reporting Financial Institution—
  - (i) must review information maintained for regulatory or customer relationship purposes (including information collected pursuant to AML/KYC Procedures) to determine the Account Holder's residence and for this purpose, information indicating that the Account Holder's residence includes a place of incorporation or organisation, or an address in a Reportable Jurisdiction; and
  - (ii) if the information indicates that the Account Holder is a Reportable Person, the Reporting Financial Institution must treat the account as a Reportable Account unless it obtains a self-certification from the Account Holder, or reasonably determines based on information in its possession or that is publicly available, that the Account Holder is not a Reportable Person;
- (b) when determining whether the Account Holder is a Passive NFE, the Reporting Financial Institution must obtain a self-certification from the Account Holder to establish its status, unless it has information in its



possession or that is publicly available, based on which it can reasonably determine that the Account Holder is an Active NFE or a Financial Institution other than an Investment Entity that is not a Participating Jurisdiction Financial Institution;

- (c) when determining the Controlling Persons of an Account Holder, a Reporting Financial Institution may rely on information collected and maintained pursuant to AML/KYC Procedures;
- (d) when determining the residence of a Controlling Person of a Passive NFE, a Reporting Financial Institution may rely on—
  - (i) information collected and maintained pursuant to AML/KYC Procedures in the case of a Pre-existing Entity Account held by one or more NFEs with an aggregate account balance or value that does not exceed USD 1 000 000; or
  - (ii) a self-certification from the Account Holder or such Controlling Person of the jurisdiction(s) in which the controlling person is resident for tax purposes.

(2) If a self-certification is required to be collected and is not obtained with respect to a Controlling Person of a Passive NFE, the Reporting Financial Institution must search for any of the indicia described in regulation 12(1)(b) in its records for such Controlling Person and if any of such indicia are discovered, or if there is a change in circumstances that results in one or more indicia being associated with the Controlling Person, it must treat the Controlling Person as resident for tax purposes of each Reportable Jurisdiction for which an indicium is identified.



(3) With respect to a Pre-existing Entity Account, Reporting Financial Institutions may use as Documentary Evidence any classification in the Reporting Financial Institution's records with respect to the Account Holder that was determined based on a standardised industry coding system, that was recorded by the Reporting Financial Institution consistent with its normal business practices for purposes of AML/KYC Procedures or another regulatory purposes (other than for tax purposes) and that was implemented by the Reporting Financial Institution prior to the date used to classify the Financial Account as a Pre-existing Account, provided that the Reporting Financial Institution does not know or does not have reason to know that such classification is incorrect or unreliable.

(4) For the purposes of subregulation (3), the words “standardised industry coding system” means a coding system used to classify establishments by business type for purposes other than tax purposes.

Timing of review and additional procedures applicable to Pre-existing Entity Accounts.

**23. (1) Review of Pre-existing Entity Accounts—**

- (a) with an aggregate account balance or value that exceeds USD 250 000 as of 30<sup>th</sup> June 2022, must be completed by 31<sup>st</sup> December 2023;
- (b) with an aggregate account balance or value that does not exceed USD 250 000 as of 30<sup>th</sup> June 2022, but exceeds USD 250 000 as of 31<sup>st</sup> December 2022 or the last day of any subsequent year, must be completed within the calendar year following the year in which the aggregate account balance or value exceeds USD 250 000.

(2) If there is a change in circumstances with respect to a Pre-existing Entity Account that causes the Reporting Financial Institution to know, or have reason to know, that the self-certification or other documentation associated with an account is incorrect or unreliable, the Reporting Financial Institution must re-determine the status of the account in accordance with the following procedures by the later of the last day of the relevant calendar year, or 90 calendar days following the notice or discovery of the change in circumstances—

- (a) with respect to the determination whether the Account Holder is a Reportable Person, a Reporting Financial Institution must obtain either—
  - (i) a self-certification; or
  - (ii) a reasonable explanation and documentation (as appropriate) supporting the reasonableness of the original self-certification or documentation (and retain a



copy or a notation of such explanation and documentation):

Provided that if the Reporting Financial Institution fails to either obtain a self-certification or confirm the reasonableness of the original self-certification or documentation, it must treat the Account Holder as a Reportable Person with respect to both jurisdictions;

- (b) with respect to the determination whether the Account Holder is a Financial Institution, Active NFE or Passive NFE, a Reporting Financial Institution must obtain additional documentation or a self-certification (as appropriate) to establish the status of the Account Holder as an Active NFE or Financial Institution and if the Reporting Financial Institution fails to do so, it must treat the Account Holder as a Passive NFE;
- (c) with respect to the determination whether the Controlling Person of a Passive NFE is a Reportable Person, a Reporting Financial Institution must obtain either—
  - (i) a self-certification; or
  - (ii) a reasonable explanation and documentation (as appropriate) supporting the reasonableness of a previously collected self-certification or documentation (and retain a copy or a notation of such explanation and documentation):

Provided that if the Reporting Financial Institution fails to either obtain a self-certification or confirm the reasonableness of the previously collected self-certification or documentation, it must rely on the indicia described in regulation 13(1)(b) it has in its records for such Controlling Person to determine whether it is a Reportable Person.

(3) For purposes of determining the Controlling Persons of an Account Holder of a Pre-existing Entity Account under sub-regulation (2)(b), a Reporting Financial Institution may rely on information collected and maintained pursuant to the Reporting Financial Institution's AML/KYC Procedures.



## PART VIII — DUE DILIGENCE FOR NEW ENTITY ACCOUNTS

Applicable  
procedures  
for New  
Entity  
Accounts.

**24.** (1) For New Entity Accounts, a Reporting Financial Institution must apply the following review procedures—

(a) when determining the residence of the Entity, a Reporting Financial Institution —

(i) must obtain a self-certification, which may be part of the account opening documentation, that allows the Reporting Financial Institution to determine the Account Holder's residence(s) for tax purposes and confirm the reasonableness of such self-certification based on the information obtained by the Reporting Financial Institution in connection with the opening of the account, including any documentation collected pursuant to AML/KYC Procedures:

Provided that if the Entity certifies that it has no residence for tax purposes, the Reporting Financial Institution may rely on the address of the principal office of the Entity to determine the residence of the Account Holder;

(ii) must, where the self-certification indicates that the Account Holder is resident in a Reportable Jurisdiction, treat the account as a Reportable Account, unless it reasonably determines based on information in its possession or that is publicly available that the Account Holder is not a Reportable Person with respect to such Reportable Jurisdiction;

(b) when determining the residence of the Controlling Persons of a Passive NFE with respect to an Account Holder of a New Entity Account (including an Entity that is a Reportable Person), the Reporting Financial Institution must determine whether the Account Holder is a Passive NFE with one or more Controlling Persons who are Reportable Persons and if any of the Controlling Persons of a Passive NFE is a Reportable Person, then the account must be treated as a Reportable Account provided that in making these determinations



the Reporting Financial Institution must follow the guidance provided for under these Regulations in the order most appropriate under the circumstances;

- (c) when determining whether the Account Holder is a Passive NFE, the Reporting Financial Institution must rely on a self-certification from the Account Holder to establish its status, unless it has information in its possession or that is publicly available, based on which it can reasonably determine that the Account Holder is an Active NFE or a Financial Institution other than an Investment Entity that is not a Participating Jurisdiction Financial Institution; and
- (d) when determining the residence of a Controlling Person of a Passive NFE, a Reporting Financial Institution may only rely on a self-certification from the Account Holder or such Controlling Person.

(2) If there is a change in circumstances with respect to a New Entity Account that causes the Reporting Financial Institution to know, or have reason to know, that the self-certification or other documentation associated with an account is incorrect or unreliable, the Reporting Financial Institution must re-determine the status of the account in accordance with the procedures specified regulation 23(2).

(3) Where a Reporting Financial Institution relies on information collected and maintained pursuant to AML/KYC Procedures for purposes of determining the Controlling Persons of an Account Holder of a New Entity Account under **subparagraph A(2)(b) of Section VI**, such AML/KYC Procedures must be consistent with Recommendations 10 and 25 of the FATF Recommendations (as adopted in February 2012), including always treating the settlor(s) of a trust as a Controlling Person of the trust and the founder(s) of a foundation as a Controlling Person of the foundation.

## PART IX — SPECIAL DUE DILIGENCE RULES

Reliance on Self-Certifications and Documentary Evidence.

**25.** A Reporting Financial Institution may not rely on a self-certification or Documentary Evidence if the Reporting Financial Institution knows or has reason to know that the self-certification or Documentary Evidence is incorrect or unreliable.

Alternative Procedures for Financial Accounts held by Individual Beneficiaries

**26.** (1) A Reporting Financial Institution may presume that an individual beneficiary (other than the owner) of a Cash Value Insurance Contract or an Annuity Contract receiving a death benefit is not a Reportable Person and may treat such Financial Account as other than a Reportable Account unless the Reporting Financial Institution has actual



knowledge, or reason to know, that the beneficiary is a Reportable Person.

(2) A Reporting Financial Institution has reason to know that a beneficiary of a Cash Value Insurance Contract or an Annuity Contract is a Reportable Person if the information collected by the Reporting Financial Institution and associated with the beneficiary contains indicia as described regulation 12(1)(b) and if a Reporting Financial Institution has actual knowledge, or reason to know, that the beneficiary is a Reportable Person, the Reporting Financial Institution must follow the procedures in regulation 12(1)(b).

(3) A Reporting Financial Institution may treat a Financial Account that is a member's interest in a Group Cash Value Insurance Contract or Group Annuity Contract as a Financial Account that is not a Reportable Account until the date on which an amount is payable to the employee or certificate holder or beneficiary, if the Financial Account that is a member's interest in a Group Cash Value Insurance Contract or Group Annuity Contract meets the following requirements—

- (a) the Group Cash Value Insurance Contract or Group Annuity Contract is issued to an employer and covers 25 or more employees or certificate holders;
- (b) the employee or certificate holders are entitled to receive any contract value related to their interests and to name beneficiaries for the benefit payable upon the employee's death; and
- (c) the aggregate amount payable to any employee or certificate holder or beneficiary does not exceed USD 1 000 000.

(4) For the purposes of this regulation—

- (a) “Group Cash Value Insurance Contract” means a Cash Value Insurance Contract that—
  - (i) provides coverage on individuals who are affiliated through an employer, trade association, labour union, or other association or group; and
  - (ii) charges a premium for each member of the group (or member of a class within the group) that is determined without regard to the individual health characteristics other than age, gender, and smoking habits of the member (or class of members) of the group; and



(b) “Group Annuity Contract” means an Annuity Contract under which the obligees are individuals who are affiliated through an employer, trade association, labour union, or other association or group.

Aggregation of Individual Accounts.

**27.** For purposes of determining the aggregate balance or value of Financial Accounts held by an individual, a Reporting Financial Institution is required to aggregate all Financial Accounts maintained by the Reporting Financial Institution, or by a Related Entity, but only to the extent that the Reporting Financial Institution's computerised systems link the Financial Accounts by reference to a data element such as client number or TIN, and allow account balances or values to be aggregated and Each holder of a jointly held Financial Account shall be attributed the entire balance or value of the jointly held Financial Account for purposes of applying the aggregation requirements described in this regulation.

Aggregation of Entity Accounts.

**28.** For purposes of determining the aggregate balance or value of Financial Accounts held by an Entity, a Reporting Financial Institution is required to take into account all Financial Accounts that are maintained by the Reporting Financial Institution, or by a Related Entity, but only to the extent that the Reporting Financial Institution's computerised systems link the Financial Accounts by reference to a data element such as client number or TIN, and allow account balances or values to be aggregated and each holder of a jointly held Financial Account shall be attributed the entire balance or value of the jointly held Financial Account for purposes of applying the aggregation requirements described in this regulation.

Special Aggregation Rule to apply to Relationship Managers.

**29.** For purposes of determining the aggregate balance or value of Financial Accounts held by a person to determine whether a financial account is a High Value Account, a Reporting Financial Institution is also required, in the case of any Financial Accounts that a relationship manager knows, or has reason to know, are directly or indirectly owned, controlled, or established (other than in a fiduciary capacity) by the same person, to aggregate all such accounts.

Amounts read to include equivalent in other currencies.

**30.** (1) All dollar amounts are in US dollars and shall be read to include equivalent amounts in other currencies.

(2) If the balance or value of a Financial Account or other amount is denominated in a currency other than US dollars, for the purposes of the thresholds or limits described in these Regulations, the Reporting Financial Institution shall translate such balance, value or amount into the equivalent amount in US dollars by reference to the spot rate of exchange on the date for which the Reporting Financial Institution must determine the equivalent amounts in US dollars.



Accounts  
with negative  
balance.

**31.** An account with a balance or value that is negative is deemed to have a balance or value equal to nil.

**PART X—COMPLEMENTARY REPORTING AND DUE DILIGENCE  
RULES FOR FINANCIAL ACCOUNT INFORMATION**

Current  
address.

**32.** (1) For the purposes of the residence address test in regulation 12(1)(a) a residence address is considered to be “current” where it is the most recent residence address that was recorded by the Reporting Financial Institution with respect to the individual Account Holder, but a residence address is not considered to be “current” if it has been used for mailing purposes and mail has been returned undeliverable-as-addressed (other than due to an error)

(2) Notwithstanding the provisions of subregulation (1), a residence address associated with an account that is a dormant account is considered to be “current” during the dormancy period.

(3) For the purposes of subregulation (2), an account (other than an Annuity Contract) is a “dormant account” if—

- (a) the Account Holder has not initiated a transaction with regard to the account or any other account held by the Account Holder with the Reporting Financial Institution in the past three years;
- (b) the Account Holder has not communicated with the Reporting Financial Institution that maintains such account regarding the account or any other account held by the Account Holder with the Reporting Financial Institution in the past six years; and
- (c) in the case of a Cash Value Insurance Contract, the Reporting Financial Institution has not communicated with the Account Holder that holds such account regarding the account or any other account held by the Account Holder with the Reporting Financial Institution in the past six years;
- (d) if it is treated as a dormant account under other applicable laws or regulations or the normal operating procedures of the Reporting Financial Institution that are consistently applied for all accounts that it maintains;

(4) An account ceases to be a dormant account when—



- (a) the Account Holder initiates a transaction with regard to the account or any other account held by the Account Holder with the Reporting Financial Institution;
- (b) the Account Holder communicates with the Reporting Financial Institution that maintains such account regarding the account or any other account held by the Account Holder with the Reporting Financial Institution; or
- (c) the account ceases to be a dormant account under other laws or regulations in Kenya or the Reporting Financial Institution's normal operating procedures;

When current residence address is based on documentary evidence.

**33.** (1) A current residence address in the Reporting Financial Institution's records is based on Documentary Evidence if the Reporting Financial Institution's policies and procedures ensure that—

- (a) it is the same address, or in the same jurisdiction, as that on the Documentary Evidence;
- (b) where it has government-issued Documentary Evidence but such Documentary Evidence does not contain a recent residence address or does not contain an address at all, the current residence address in the Reporting Financial Institution's records is the same address, or in the same jurisdiction, as that on recent documentation issued by an authorised government body or a utility company, or on a declaration of the individual Account Holder under penalty of perjury; or
- (c) the jurisdiction in the residence address corresponds to the jurisdiction of issuance of government-issued Documentary Evidence;

(2) For the purposes of subregulation (1)(b), acceptable documentation issued by an authorised government body includes, formal notifications or assessments by a tax administration and acceptable documentation issued by utility companies must relate to supplies linked to a particular property such as a bill for water, electricity, landline telephone, gas, or oil.

(3) A declaration of an individual Account Holder under penalty of perjury in subregulation (1)(b) is acceptable only if—



- (a) the Reporting Financial Institution has been required to collect it under domestic law for a number of years;
- (b) it contains the Account Holder's residence address; and
- (c) it is dated and signed by the individual Account Holder under penalty of perjury.

Absence of documentary evidence.

**34.** (1) Where the Reporting Financial Institution does not hold Documentary Evidence in relation to an account and applicable AML/KYC Procedures did not require Documentary Evidence to be obtained at the time of opening the account, or at any time since, a current residence address in the Reporting Financial Institution's records shall be treated as based on Documentary Evidence—

- (a) if the Reporting Financial Institution's policies and procedures ensure that the current residence address in its records is the same jurisdiction as—
  - (i) that of the address on the most recent documentation collected by such Reporting Financial Institution such as a utility bill, real property lease, or declaration by the individual Account Holder under penalty of perjury; and
  - (ii) that reported by the Reporting Financial Institution with respect to the individual Account Holder under any other applicable tax reporting requirements (if any); or
- (b) in the case of a Cash Value Insurance Contract, until any of the following events occur—
  - (i) a change in circumstances that causes the Reporting Financial Institution to know or have reason to know that the current residence address a Reporting Financial Institution has in its records is incorrect or unreliable;
  - (ii) a pay-out (full or partial); or
  - (iii) the Cash Value Insurance Contract matures.



(2) The standards of knowledge specified in regulation 25 to Documentary Evidence shall also apply to the other documentation relied upon by the Reporting Financial Institution under this regulation.

Change in  
circumstances

**35.** (1) If a Reporting Financial Institution has relied on the residence address test described regulation 32 and there is a change in circumstances that causes the Reporting Financial Institution to know or have reason to know that the original Documentary Evidence (or other documentation is incorrect or unreliable, the Reporting Financial Institution must, by the later of the last day of the relevant calendar year (or other appropriate reporting period), or 90 calendar days following the notice or discovery of such change in circumstances, obtain a self-certification and new Documentary Evidence to establish the residence(s) for tax purposes of the Account Holder and if the Reporting Financial Institution cannot obtain the self-certification and new Documentary Evidence by such date, the Reporting Financial Institution must apply the electronic record search procedure described in regulation 12(1)(b).

(2) For the purposes of this regulation, a “change in circumstances” includes any change that results in the addition of information relevant to a person's status or otherwise conflicts with such person's status, any change or addition of information to the Account Holder's account (including the addition, substitution, or other change of an Account Holder) or any change or addition of information to any account associated with such account (applying the account aggregation rules described in regulations 27 and 28 if such change or addition of information affects the status of the Account Holder.

Residence of  
a Financial  
Institution.

**36.** (1) A Financial Institution is “resident” in a Participating Jurisdiction if it is subject to the jurisdiction of such Participating Jurisdiction in that the Participating Jurisdiction is able to enforce reporting by the Financial Institution).

(2) In the case of a trust that is a Financial Institution (irrespective of whether it is resident for tax purposes in a Participating Jurisdiction), the trust is considered to be subject to the jurisdiction of a Participating Jurisdiction if one or more of its trustees are resident in such jurisdiction except if the trust reports all the information required to be reported under these Regulations with respect to Reportable Accounts maintained by the trust to another Participating Jurisdiction because it is resident for tax purposes in such other jurisdiction.

(3) Where a Financial Institution (other than a trust) does not have a residence for tax purposes (because it is treated as fiscally transparent, or it is located in a jurisdiction that does not have an income tax), it is considered to be subject to the jurisdiction of a Participating Jurisdiction and it is, thus, a Participating Jurisdiction Financial Institution if—



- (a) it is incorporated under the laws of the Participating Jurisdiction;
- (b) it has its place of management (including effective management) in the Participating Jurisdiction; or
- (c) it is subject to financial supervision in the Participating Jurisdiction.

(4) Where a Financial Institution (other than a trust) is resident in two or more Participating Jurisdiction, such Financial Institution shall be subject to the reporting and due diligence obligations of the Participating Jurisdiction in which it maintains the Financial Account(s).

Maintaining  
of account.

**37.** In general, an account shall be considered to be maintained by a Financial Institution, if —

- (a) in the case of a Custodial Account, the Financial Institution holds custody over the assets in the account (including a Financial Institution that holds assets in street name for an Account Holder in such institution);
- (b) in the case of a Depository Account, the Financial Institution is obligated to make payments with respect to the account (excluding an agent of a Financial Institution regardless of whether such agent is a Financial Institution);
- (c) in the case of any equity or debt interest in a Financial Institution constitutes a Financial Account, by such Financial Institution;
- (d) in the case of a Cash Value Insurance Contract or an Annuity Contract, the Financial Institution is obligated to make payments with respect to the contract.

Address of  
entity's  
principal  
office.

**38.** (1) The address of the Entity's principal office shall be generally the place in which its place of effective management is situated.

(2) The address of a Financial Institution with which the Entity maintains an account, a post office box, or an address used solely for mailing purposes shall not be the address of the Entity's principal office unless such address is the only address used by the Entity and appears as the Entity's registered address in the Entity's organisational documents.

(3) An address that is provided subject to instructions to hold all mail to that address shall not be the address of the Entity's principal office.



Amendment  
of Schedules.

**39.** The Cabinet Secretary may, by order in the Gazette, amend Schedules from time to time.

Made on the..... 2021,

**Ukur Yatani**  
*Cabinet Secretary*  
*for the National Treasury & Planning*



## FIRST SCHEDULE

### (r. 2 in the definition of participating jurisdictions)

#### **PARTICIPATING JURISDICTIONS**

For the purposes of these Regulations, the following are Participating Jurisdictions.

Andorra,  
Anguilla,  
Antigua  
Argentina,  
Aruba,  
Australia  
Austria  
Azerbaijan,  
The Bahamas,  
Bahrain  
Barbados  
Barbuda  
Belgium,  
Belize,  
Bermuda,  
Brazil,  
British Virgin Islands,  
Brunei Darussalam,  
Bulgaria,  
Canada,  
Cayman Islands,  
Chile,  
China,  
Colombia,  
Cook Islands,  
Costa Rica  
Croatia,  
Curacao  
Cyprus ,  
Czech Republic,  
Denmark,  
Dominica,  
Estonia,  
Faroe Islands,  
Finland,  
France,  
Germany,  
Ghana ,  
Gibraltar,



Greece,  
Greenland,  
Grenada,  
Guernsey,  
Hong Kong (China),  
Hungary,  
Iceland,  
India,  
Indonesia,  
Ireland,  
Isle of Man,  
Israel  
Italy,  
Japan,  
Jersey,  
Korea,  
Kuwait,  
Latvia,  
Lebanon,  
Liechtenstein,  
Lithuania,  
Luxembourg,  
Macau (China),  
Malaysia,  
Marshall Islands,  
Mauritius,  
Monaco,  
Malta,  
Mexico,  
Montserrat,  
Nauru,  
New Zealand,  
Nigeria,  
Niue ,  
Netherlands,  
Norway,  
Oman  
Pakistan,  
Panama,  
Peru  
Poland,  
Portugal,  
Qatar,  
Romania,  
Russia  
Samoa  
Saint Kitts and Nevis,  
Saint Lucia,  
Saint Vincent and the Grenadines,



Saudi Arabia,  
Singapore,  
Saint Maarten ,  
Switzerland,  
San Marino,  
Seychelles,  
Slovak Republic,  
Slovenia,  
South Africa,  
Spain,  
Sweden,  
Trinidad and Tobago,  
Turkey,  
Turks and Caicos Islands,  
United Arab Emirates  
United Kingdom,  
Uruguay,  
Vanuatu,



## **SECOND SCHEDULE**

**(r. 2 par.(b) in the definition of reportable jurisdictions)**

### **REPORTABLE JURISDICTIONS**

For the purposes of these Regulations, the following are Reportable Jurisdictions